

MEMORANDUM

DRAFT IMPLEMENTING ORDINANCES

DATE: April 5, 2022

TO: Jeffrey Adams, City of Cannon Beach
Michael Duncan, ODOT

FROM: Robin Scholetzky, AICP, UrbanLens Planning LLC

CC: Eddie Montejo, Parametrix

SUBJECT: DRAFT Implementing Ordinances

PROJECT NAME: Cannon Beach Transportation System Plan

INTRODUCTION

This memorandum provides documentation of the suggested modifications to the City of Cannon the City's Title 16 and 17 (Subdivision Ordinance and the Zoning and Development Code) to be consistent with the Oregon's Transportation Planning Rule (TPR). These suggested modifications are also intended to facilitate the implementation of the Cannon Beach Transportation System Plan (TSP) policies, projects, and programs, pending adoption in 2022. This cover memorandum includes two (2) supporting appendices:

- **Appendix A: Regulatory Changes/Matrix** – This matrix displays the various key transportation topics identified throughout the planning process that require support either in the form of adopted TSP policies and/or edits to the City's municipal code.
- **Appendix B: City of Cannon Beach Proposed Code Edits** – Appendix B documents suggested edits and amendments to the City's existing municipal code to conform to state requirements under Oregon's Transportation Planning Rule ("TPR" – see below) and to facilitate implementation of recommended TSP projects, policies, and programs.

STATE REQUIREMENTS

Oregon State Law requires local jurisdictions to adopt TSPs per Oregon's Transportation Planning Rule (*OAR 660-012-000*), which was enacted to support Oregon's Goal 12 (The Transportation Goal). Goal 12 seeks to "**promote the development of safe, convenient and economic transportation systems**" designed to reduce reliance on the automobile.

The TPR defines the necessary elements of a local TSP and how to implement Goal 12. The TPR directs Transportation System Plans to integrate comprehensive land use planning with transportation needs to promote multi-modal systems. The Plan is designed to illustrate solutions and opportunities that make it convenient for people to walk, bicycle, use transit and use a mobility device while reducing automobile usage. As this will be the City's first-ever TSP, the City's existing land use and development code is inconsistent with these TPR requirements. The included policy recommendations and proposed code edits were developed to

align the City's municipal code with these requirements and to facilitate implementation of TSP projects, polices, and programs.

POLICY AND REGULATORY BACKGROUND

Comprehensive Plan

Since its adoption, City leadership has adopted limited amendments to the City's Comprehensive Plan to account for changes to City policies regarding land use, development, and transportation. Most of the changes to City policies and regulations regarding transportation topics have been addressed through a series of updates to City Title 16 and 17, leaving the Comprehensive Plan virtually unchanged. As the City is currently engaged in a comprehensive Code Audit process, the TSP does not seek changes at this time. Instead, it is recommended that the City adopt the TSP policies, projects, and programs as the supplementary transportation element to the Comprehensive Plan, through the comprehensive Code Audit process, in addition to recommended updates to City Titles 16 and 17.

TPR Compliance Review

In *Technical Memorandum #1, Plan, Policy Framework Review* a Code Audit was completed to identify recommended future amendments to areas of City Titles 16 and 17 to provide conformance with the TPR. The proposed code edits in Appendix B reflect the recommendations identified in the Code Audit.

Upcoming Code Audit (2022 – 2023)

As of this writing, the City has launched a more comprehensive Code Audit outside of the Transportation System Plan update, extending beyond topics related to transportation. This comprehensive Code Audit will provide the foundation for future revisions to the City's municipal code. As this process has the potential to substantially adjust the organization and content of the code, the proposed amendments in Appendix B focus on recommendations to support the near-term adoption and implementation of TSP policies, projects, and programs. The proposed code amendments also focus on bringing the City into compliance with the TPR. Some elements of the City's transportation policies and code language may need to be addressed in this future code audit and may extend beyond this scope of this TSP process.